



*Pakistan*



**Brief of**

# **Gender Justice**

**Through Musalihat Anjuman Project (GJTMAP)**

[www.gjtmap.gov.pk](http://www.gjtmap.gov.pk)

**Ministry of Local Government & Rural Development  
Govt. of Pakistan, Islamabad**

**November 2006**

## Rationale Behind the Project:

- Social Audit of Abuse Against Women (SAAAW) conducted by Ministry of Women Development, GoP
- Identification of problems of access to formal judicial system for women & other vulnerable groups (Social – cultural - economic hurdles)
- Exploring Alternate Dispute Resolution (ADR) mechanism as a means for providing ‘justice for all’ at grass-roots level
- Provisions of Musalihat Anjuman at Union Council level in Local Government Ordinance (LGO) 2001

## LGO 2001 Provisions:

Chapter 11, Sections 102 - 106 of the LGO 2001 provides for establishment of Musalihat Anjumans (MAs) at each Union Council

- 102 - Constitution of Musalihat Anjuman
- 103 - Amicable settlement of disputes
- 104 - Referral of cases by courts to MAs
- 105 - Appointment of Musleh for individual cases
- 106 - Procedure of settlement of the disputes

## Project Goal:

“To assist women and other vulnerable sections of society in improving their conditions through safeguarding and promoting their rights and lawful entitlements”

## Objectives/Outputs:

- Constitution and mobilization of the Musalihat Anjumans (MAs) in all Union Councils (UCs) in the pilot districts (under Section 102, LGO 2001)
- Musalihat Anjuman's capacity built to dispense gender justice at the community level through Musalihat Anjuman Support Service (MASS)
- Partnerships between judiciary, police and Musalihat Anjuman for accountable, fair and equitable dispensation of justice
- Community Advocacy for legal rights of Women and Men's role in ending violence

## Budget:

The Project is being co-financed by the UNDP, Swiss Development Cooperation (SDC) and Royal Norwegian Embassy (NoRAD) through grant resources for two years (2005 – 06). Details are as under:

<b>Total Budget:</b>	<b>\$ 1.546 m</b>
<b>Federal Component:</b>	<b>\$ 0.417 m (27%)</b>
<b>Provincial Component:</b>	<b>\$ 1.129 m (73%)</b>

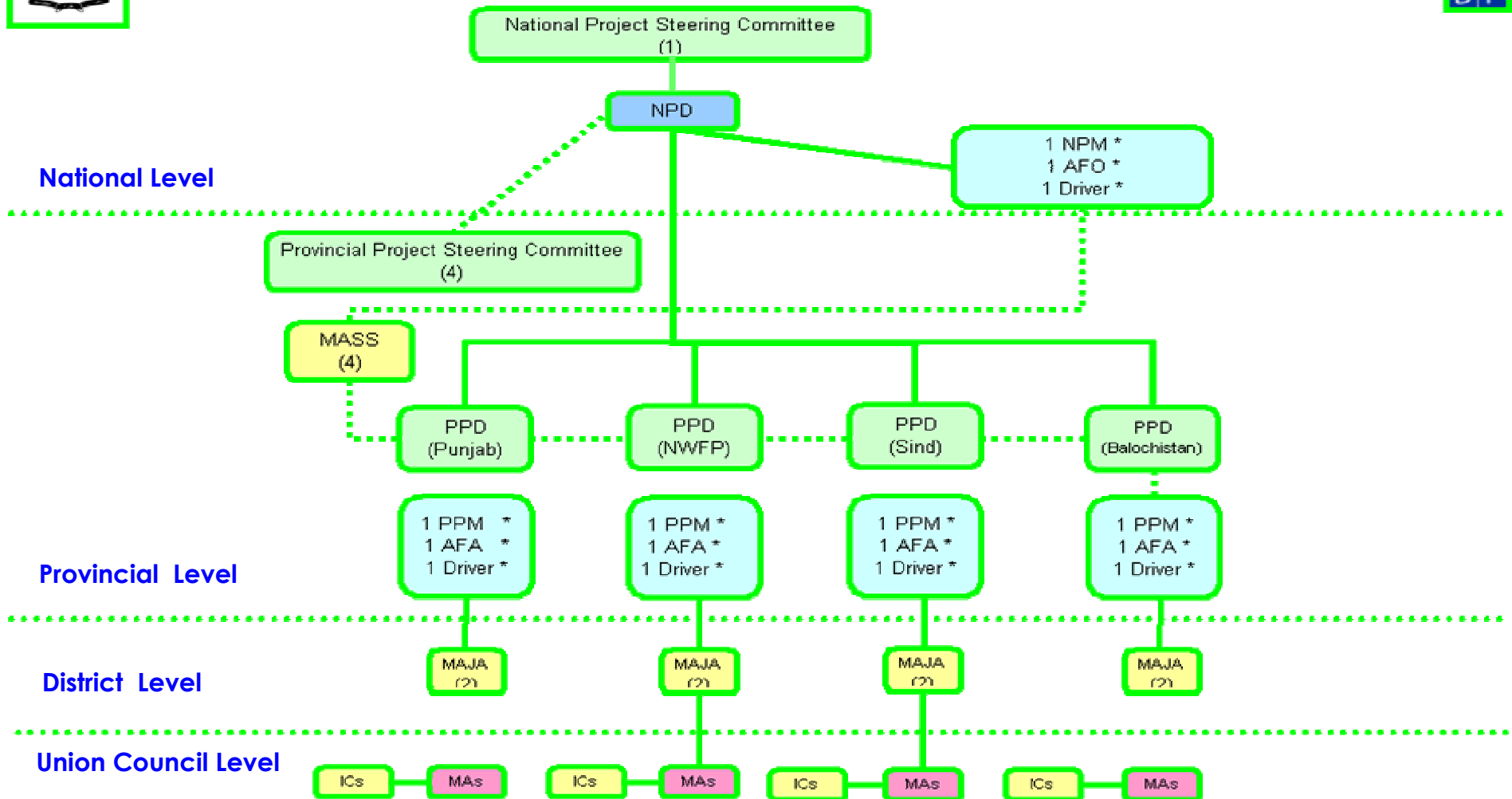
## Project Execution:

1. Ministry of LG&RD is the Executing Agency in close collaboration with UNDP and the Provincial Governments (LG&RD Dept.);
2. A Project Management Unit (PMU) has been established at the Federal level and in all four Provinces in the LG&RD Ministry and Departments, respectively;
3. The LG&RD Ministry & Provincial Departments have notified a National Project Director and Provincial Project Directors, respectively and have provided office space for the Project related staff and notified National Steering Committee (NSC) and Provincial Steering Committee's (PSC) and other implementation forums (MASS, MAJA, etc.);
4. The Project is being implemented through grant resources provided by its cost-sharing partners: UNDP, SDC, RNE for which the UNDP guidelines {as per Project Cycle Operations Manual (PCOM) approved by EAD} are followed for utilization of funds, recruitments and Project procurements. Relevant committees have been notified as per PCOM.

## Project Steering Forums:

- 1. National Steering Committee (NSC):** Secretary MoLG&RD (Chairperson); National Project Director (Secretary); Members include: Ministries of SW&WD, Law, Justice & Human Rights, NRB, UNDP, Provincial Secretaries LG&RD, 1 rep from each Provincial MASS, Zila Nazim's pilot districts, Reps of Law Enforcing Agencies and National Project Manager – GJTMAP
- 2. Provincial Steering Committee/s (PSC):** Secretary LG&RD Dept. (Chairperson), Provincial Project Director (Secretary), Members include: SW & WD, Law Departments, Zila Nazim's, Police, & DCOs of pilot districts, 2 reps from Musalihat Anjuman Support Services (MASS) and Musalihat Anjuman Justice Advocates (MAJA) with 1 Rep. from MA from each of the pilot districts
- 3. Strategic** issues from the NSC presented to the Gender Support Programme (GSP) Steering Committee chaired by Secretary, Economic Affairs Division (EAD)

# ORGANIZATIONAL CHART:



Project Outputs and Activities	Progress Update				
	Federal	Balochistan	NWFP	Punjab	Sindh
<b>Output1: "Constitution and mobilization of the Musalihat Anjumans in all Union Councils in the pilot districts"</b>					
<b>Management capacities of the LG&amp;RD built</b>	PMU established & functional at MoLG&RD	PMU established & functional at LG&RDD	PMU established & functional at LG&RDD	PMU established & functional at LG&RDD	PMU established & functional at LG&RDD
<b>District mapping exercise to establish benchmarks</b>	Exercise completed/ report being finalized	-do-	-do-	-do-	-do-
<b>Selection of two districts per province carried out</b>	Endorsed by NSC, after approval by respective PSC's	Quetta Lasbela	Abbotabad DI Khan	Attock Bahawalpur	Dadu Shikarpur
<b>Draft Rules of Business (RoBs) for MA agreed upon by stakeholders and receive final approval</b>	Model RoBs prepared with Provincial/District inputs, endorsed by NSC – 28 Nov 2006	RoBs notified and printed in gazette – 25 March 2006	RoBs notified and printed in gazette – 30 Jan 2006	RoBs notified and printed in gazette – 30 May 2006	RoBs notified and printed in gazette – 17 May 2006
<b>MA's established in all UCs in four Provinces</b>	Total MAs = 468 (100% women reps in all MAs, exp 84% in Shikarpur)	Quetta (67) Lasbela (22)	Abbotabad (51) DI Khan (47)	Attock (72) Bahawalpur (107)	Dadu (52) Shikarpur (50)
<b>Cases Settled through MAs (Up to 30 June 2006)</b>	Total cases settled = 493/652	45/77	110/120	325/441	13/14

## Salient Features of Rules of Business (RoBs):

- Selection Criteria of MAs:
  - Nomination by UC Insaaf Committee
  - Persons of integrity, good judgment & command respect; at least one with legal background preferred
  - Notification by UC Nazim
  
- RoBs displayed at public places
- Removal of Musleh by Insaaf Committee
- Appointment of Musleh for individual cases by parties
- Issues brought to notice of MAs verbally or in writing; Receipt issued
- Courts refer cases (Small Cause & Minor Offences Court Ordinance; Section 89-A of CCP; etc.); details provided in Schedule of RoBs
- Maintenance of record/register
- Musleh make every effort for amicable settlement (Mediation, Arbitration, Reconciliation)
- Privacy of Proceedings; Cost free, informal simplified solutions ensured
- Parties to receive copies of settlement and implement settlement within 7 days in criminal matters and 30 days in civil matters; Parties bound by settlement
- Court-annexed ADR/cases referred back to courts for declaration after hearing parties
- Honoraria to MAs by District Government/Union Council

Project Outputs and Activities	Progress Update				
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<b>Output 2: “Musaliht Anjumans capacity built to dispense gender justice at the community level”</b>					
<b>Consortium of CSOs (having demonstrable track record in legal rights awareness) support capacity building of MAs, i.e. Musaliht Anjuman Support Services (MASS)</b>	On-going technical back-stopping and monitoring of MASS WP and activities	MASS notified (includes: Aurat Foundation, Seher, Tehreek, etc.)	MASS notified (includes: Aurat Foundation, KK, GS Department, Peshawar University, etc.)	MASS notified (includes: Aurat Foundation, Bunyad, CCHD, etc.)	MASS notified (includes: Aurat Foundation, SDS, SAFWCO, etc.)
<b>Formal agreement reached with the training Directorates of LG&amp;RD/MASS partners CSOs</b>	Model MoU drafted. Shared with PPMUs for agreement with respective partners	MoU signed. Work plan/budgets endorsed by PSC. Implementation on-going	MoU signed. Work plan/budgets endorsed by PSC. Implementation on-going	MoU signed. Work plan/budgets endorsed by PSC. Implementation on-going	MoU signed. Work plan/budgets endorsed by PSC. Implementation on-going
<b>TNA for MA/ mentors and development of training modules</b>	TNA planned for last quarter of 2006. Specialized Training modules will be developed	-	-	-	TNA completed in two pilot districts
<b>MA members, capacity built on LGO 2001, gender sensitization and issues of gender violence</b>	Consolidated training modules developed on Gender Sensitization & Legal Literacy.  Approx. Total of <b>5,616</b> persons being trained in 08 pilot districts	Trainings underway at District/sub-district levels	Trainings underway at District/sub-district levels	Trainings underway at District/sub-district levels	Trainings underway at District/sub-district levels
<b>Union administration trained in ensuring office/institutional support to MA</b>	Planned in Oct – Nov 2006 as part of PM&R	-do-	-do-	-do-	-do-

Project Outputs and Activities	Progress Update				
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<b>Output 3: "Partnerships between judiciary, police and Musalihat Anjuman for accountable, fair and equitable dispensation of justice"</b>					
<b>Musalihat Anjuman Justice Advocates (MAJA) supports and monitors MA performance to ensure fair dispensation of justice</b>	-	Notified in both districts. WP/Budgets approved. Activities on-going	Notified in both districts. WP/Budgets approved. Activities on-going	Notified in both districts. WP/Budgets approved. Activities on-going	Notified in both districts. WP/Budgets approved. Activities on-going
<b>Networks with district level bodies and judiciary including Criminal Justice Coordination Committees and Bar Associations established and to minimize the menace of gender violence</b>	Justice Tassaduq H. Jilani, Judge SCP/Chairman, Supreme Court ADR Committee briefed about GJTMAP on 19 <sup>th</sup> Sept 2006. Appreciating the effort he has assured of complete support from judiciary to the Project. Official minutes issued to all concerned stakeholders	Coordination established with judiciary & Police. District Bar members of MAJA  Orientations planned for District Police & Judiciary in 4 <sup>th</sup> Quarter 2006	Coordination established with Police. District Bar members of MAJA  Orientations planned for District Police & Judiciary in 4 <sup>th</sup> Quarter 2006	Coordination established with judiciary & Police. District Bar members of MAJA  Orientations planned for District Police & Judiciary in 4 <sup>th</sup> Quarter 2006	Coordination established with judiciary. District Bar members of MAJA  Orientations planned for District Police & Judiciary in 4 <sup>th</sup> Quarter 2006
<b>Awareness raised about the effective role of MAs through MAJA</b>	-	On-going as part of MAJA. Electronic & Print media being used	On-going as part of MAJA. Electronic & Print media being used	On-going as part of MAJA. Electronic & Print media being used	On-going as part of MAJA. Electronic & Print media being used

Project Outputs and Activities	Progress Update				
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<b>Output 4: "Community Advocacy for legal rights of Women and Men's role in ending violence"</b>					
<b>Legal based and gender rights material published and distributed</b>	Advocacy & Communication Specialist hired. ToRs developed and approved. Comprehensive communications strategy being formulated & implemented with support of PPMUs	Brochures and pamphlets developed/circulated	Brochures and pamphlets developed/circulated	Brochures and pamphlets developed/circulated	Brochures and pamphlets developed/circulated
<b>District level forums involving judiciary &amp; elected representative to advocate role of men in addressing gender violence</b>	-	MAJA notified and functional in both districts	MAJA notified and functional in both districts	MAJA notified and functional in both districts	MAJA notified and functional in both districts
<b>District specific advocacy strategy for safeguarding women rights launched</b>	Planned	Planned	Planned	Planned	Planned
<b>Project Monitoring &amp; Report system developed</b>	System developed with Provincial/District level inputs	Implementation initiated with trainings	Implementation initiated with trainings	Implementation initiated with trainings	Implementation initiated with trainings
<b>Project Web site</b>	Developed and linked to MoLG&RD Official site. Launch in Nov. 2006. Website: <a href="http://www.gjtmap.gov.pk/">www.gjtmap.gov.pk/</a>	Developed	Developed	Developed	Developed

# Project Up-scaling & Extension:

(Agreement signed between MoLG&RD & UNDP CO; Endorsed by EAD – Dated: 10 July 2006)

**Duration:** 2007 – 2011

**Total Cost:**

US \$ 7.44 million (Out of these US \$ 0.419 million is for the current year 2006 to meet budget short-fall and undertake additional activities)

**Location:**

Twelve (12) additional Districts to be selected by Provinces as per criteria laid down in the Project Document, as follows:

- Whether or not Insaaf Committees exist
- Whether Conciliation Courts or other ADR mechanisms are already in practice
- Whether any similar form of MA already exists
- The number of reported gender violence cases
- The number of active human/gender rights NGOs
- Willingness/commitment of the concerned District Government/s for launching/support to the project

**Main Activities:**

Same as above with more emphasis on capacity building at District & UC levels and awareness raising of community in rights and legal entitlements.

<b>No. of Existing Districts</b>	<b>8</b>
<b>No of Future Districts</b>	<b>20</b>
<b>No. of Existing UCs</b>	<b>468</b>
<b>No. of Future UCs</b>	<b>1,100 +</b>