

# Standard Annual Progress Report GJTMA-Sindh (2005)

## 1- PURPOSE:

Social Audit on Abuse Against Women (SAAAW), conducted by UNDP through CIET in the year 2003, highlighted the extent and form of violence against women in all sections of society. The findings of SAAAW and the subsequent consultative process led to the recommendation to provide women victims of violence an alternate mechanism whereby issues related to gender justice can effectively be dealt keeping in view the available institutional safeguards offered by the formal justice system. The traditional informal justice system (jirga, punchayat etc) having deep roots in the community, had been under sever criticism due to its gender biased decisions in the recent past. With this background, the project known as “Gender Justice Through Musalihat Anjuman”, a joint initiative of Federal Ministry of Local Government and Rural Development Islamabad and UNDP Pakistan with NORAD as co-sponsor, was conceived. The project is piloted initially for two years (2005/06), simultaneously launched in all the four provinces of Pakistan (two pilot districts per province). The aim of the project is to promote and protect the rights and entitlements of women and other vulnerable segments of society by institutionalizing Alternate Dispute Resolution (ADR) mechanisms through Musalihat Anjumans at the Union Council level.

**Goal:** “To assist women and other vulnerable sections of society in improving their conditions through safeguarding and promoting their rights and lawful entitlements”

**Objectives:** The long-term objectives of the project are aimed at poverty alleviation by promoting gender equality and justice and assisting the country in achieving the Millennium Development Goals with the specific focus on **MDG # 3**-promote gender equality and empowerment of women which in turn re-enforces the **UNDAF Outcome(s)** of “effective implementation of CRC/CEDAW through legislation, policies, programmes, capacity building, monitoring, awareness and reporting” and the **National Action Plan** for the advancement of women.

In the short term, the following inter-related project specific objectives were designed to achieve the goal.

- a) To provide women victims of violence an alternative mechanism, whereby they can obtain gender justice.
- b) To build the capacity of Musalihat Anjuman for dispensing gender-responsive justice.
- c) To enhance public engagements with utilization of the service of Musalihat Anjuman.
- d) To promote women’s awareness of their legal rights and men’s active participation in ending gender based violence.

**Implementing Partner:** Ministry of Local Government and Rural Development Islamabad, the Local Govt. Department Sindh, subsequently the district governments of the pilot districts in coordination with Social Welfare and Women Development Departments, Police, Judiciary and other Government and civil society organizations.

## **II- RESOURCES:**

The cost of the project for Pakistan is approx. US \$ 1.55 million for two years period including approx. US \$ **0.282 million** provincial component for **Sindh**.

The allocated provincial budget for the year 2005 was approx. **0.066 million** US Dollar with the annual financial delivery of 99%.

The allocated provincial budget for the year 2006 is approx US \$ **0.216 million**.

## **III-RESULTS:**

In order to achieve the desired results, a multidimensional approach was adopted with the inter-related outputs of constitution and mobilization of Musalihat Anjumans (MAs), capacity building of MAs, partnership between judiciary police and MAs, and community advocacy for legal rights of women. The results against the expected outputs/ outcomes are as under:

The project Management unit was established within Sindh Local Government Department during the second quarter of the year.

### **OUTPUT 01: Project Management Arrangements, Monitoring and Evaluation**

#### **Results Achieved:**

- 01.01.01:** Provincial Project Director (PPD) appointed
- 01.01.02:** Provincial Project Manager (PPM) hired/mobilized
- 01.01.03:** Admin & Finance Assistance hired and mobilized
- 01.01.04:** Driver for the project hired and mobilized
- 01.01.05:** Monitoring and reporting: Quarterly progress reports were submitted to federal PMU at the end of each quarter. Due to non-availability of the project vehicle, Rent a car services hired on daily/ monthly basis during the implementation of the project activities.

**01.01.06:** Procurement/Supplies/ installations (office furniture telephone, computer, fax, scanner, and photocopier) completed as per UNDP guidelines.

**01.01.07:** Sundries: Details of expenditure are provided in the Financial Report

**01.01.08:** **Study of Gender Violence Cases** was carried out during the last quarter in the two pilot districts, by signing MoU with two district-based NGOs having a track record of working to end violence against women. **Young Samaji Tanzeem Johi and Pirbhat** completed the study of gender violence cases at District Dadu and Shikarpur respectively. The methodology of analyzing News paper cuttings, case studies, police data and community reported cases were adopted during the research work (**studies of gender violence cases at annexure 1-a/b**). This study will be helpful in sensitizing the stakeholders regarding the importance and severity of gender issues.

## **OUTPUT 02: Constitution and Mobilization of MAs in all UCs in the pilot districts**

### **Results Achieved**

**02.01: Support for Local Government Departments.** Since the onset of the project, all the tiers of Local Government and District Governments of the pilot districts have been actively involved in the implementation of the project, which resulted in evolving the sense of ownership for the project amongst the functionaries of Local Government. Capacity building component of the LG functionaries were also addressed in various training workshops and consultations held during the year.

**Linkages** and working relations established with various governments and non-government institutions for the effective implementation of the project. The major interventions include linkages with Social welfare and Women Development Departments, Police, bar associations, concerned district governments, media, training institutes (NIPA, MTRI), various civil society organizations working on gender related issues and **UNDP's current projects** under Gender Support Program.

**02.02: District Mapping & Selection of the Pilot Districts:** The gender issues and violence against women is more prevalent in the districts of upper Sindh. In none of the districts of Sindh, during the previous district governments, the provisions of ADRs (alternate dispute resolution) through Musalihat Anjumans as envisaged in the Sindh Local Govt Ordinance chapter 11,

sections 102-106, could be materialized. However the traditional jirga usually influenced by the feudal lords, has its strong roots in the socio-culture set up of upper Sindh. The **two pilot districts of Dadu and Shikarpur** (upper Sindh) have been selected after extensive consultative process with the stakeholders and keeping in view the selection criteria as per the project document. The breakdown regarding Talukas, UCs and population are given in the table below (details at **annexure 2**). The UCs at district Shikarpur may currently be **considered 50** (instead of 51) as the decision of allocating “Jan Khan UC-taluka lakhi” has been challenged in the court and is in territorial dispute between the districts of Sukkar and Shikarpur.

#### **DISTRICT DADU**

<b>S.NO</b>	<b>Name of Taluka</b>	<b>No. of UCs</b>	<b>Population</b>
1	Mehar	15	318,054
2	Khairpur Nathan Shah	12	253,309
3	Dadu	15	327,972
4	Johi	10	207,383
		<b>Total= 52</b>	<b>1,106,718</b>

#### **DISTRICT SHIKARPUR**

<b>S.NO</b>	<b>Name of Taluka</b>	<b>No. of UCs</b>	<b>Population</b>
1	Shikarpur	15	268,909
2	Khanpur	10	191,682
3	Ghari Yaseen	14	232,046
4	Lakhi	11	196,268
		<b>Total= 50</b>	<b>888,905</b>

**02.03: Preparation/ Approval of Model Rules of Business for functioning of MA:** For finalizing the draft RoBs, the **federal PMU** hired a Consultant Justice (R) Nasira Javed Iqbal in order to gear up the process by incorporating the recommendations of all the provinces.

**02.03.01 Two districts and one provincial** consultative workshop were held at Districts of Shikarpur, Dadu and Karachi. Participants from district management, various govt and non govt organizations, police, bar associations and media formulated the recommendations on RoBs. The major Recommendations compiled as a result are:

- Instead of three members, the Musalihat Anjuman should comprise of 5 members having 3 males and 2 females (amendment is needed in Sindh Local Government Ordinance 01).
- Within the existing SLGO 01, among the three Conciliators **one must be female**. This amendment is proposed in the final

draft Rules of Business for functioning of Musalihat Anjuman which are in the process of notification

- **Academic qualification** should not be the prerequisite for the eligibility of MA members. However, preference must be given to an educated person of high integrity, good judgment and command respect.
- The Union Nazim or Union Council should be the forum for **redressal of grievances** for the concerned MA member if removed by the Insaf Committee as a result of proven charges against him/ her.
- The **vacant post** created due to the removal or voluntary resignation of MA member, in either case should be filled by the member belonging to the same gender.
- The parties in the disputes if agrees to resolve the dispute through MA, the Convener of MA should explain the option of **Arbitration, Mediation, Conciliation** or any other form of conflict resolution to the parties in the dispute. Through mutual consensus of the parties and MA members, the tool for conflict resolution may be selected prior to the proceedings.
- **Disputes may be brought** before the Musalihat Anjuman regarding Domestic Violence, Child Abuse, vagrancy and compelling children, females and disabled persons to beg, exclusion of females from inheritance, Marriage to Quran, Watta Satta, Walwar, human trafficking, forced marriage, public insult, assault and degradation of females, and related matters.
- One or both parties may take a dispute to the Musalihat Anjuman. In cases where an **aggrieved party is unable** to move the Musalihat Anjuman in the above matters, any concerned citizen may bring the matter to the notice of the Musalihat Anjuman, who after proper scrutiny may **summon** the parties.
- The settlement arrived at through MA efforts shall be signed and attested by the Convener and members of the Musalihat Anjuman. The parties to the disputes shall also sign the document.
- Where the parties to a dispute agree to get their dispute resolved by the Musalihat Anjuman, they shall sign an agreement in the prescribed form (to be appended). In cases where an aggrieved party is unable to move the Musalihat Anjuman in the above matters, any concerned

citizen may bring the matter to the notice of the Musalihat Anjuman, who after proper scrutiny may summon the parties. Summons may be delivered through post (Registered AD), courier service, and through the local police. The notice shall also be displayed on union council notice board.

#### **Consultations on RoBs for MA**

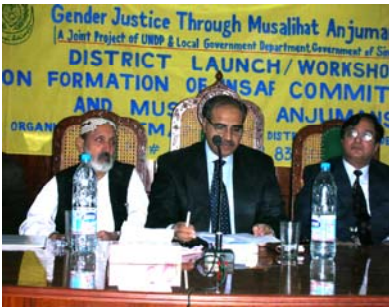
<b>Date</b>	<b>Category</b>	<b>Place / Venue</b>	<b>No. of Partip t</b>	<b>Remarks</b>
July 26, 05	District Consultation on RoBs	Distt Shikarpur/ Gymkhana	45	Recommen dations on RoBs formulate d
July 27, 05	District Consultation on RoBs	Distt Dadu/ Gymkhana	41	
Sep 12, 05	Provincial Consultation on RoBs / Launch	Karachi/ NIPA	55	

The above exercises were followed by a couple of versions of consolidated comments on RoBs, prepared by GJTMA Sindh which were shared with the **Consultant / federal PMU**. In this way, after incorporating the provincial inputs, the final draft RoBs was prepared by the Consultant **on 28<sup>th</sup> November 2005** which was mutually agreed upon by all provincial **PMUs** and endorsed by the **NSC**. The NSC approved draft version of RoBs was received in Local Govt Department Sindh for further necessary action. The Sindh Local Govt Department has sent the **final draft RoBs to the provincial Law Department** for vetting in the month of December 05. Response from the law Department is still awaited. The provincial office is in close liaison with the law department for quick expedition.

The **hiring of a Consultant for finalizing RoBs** was a better choice in consensus building on final draft among the provincial PMUs. This exercise certainly provided a better opportunity to know the viewpoints of all the provinces. The **delay in notifying** the RoBs may hinder the newly established MAs to deliver its best while adopting the procedures during the proceedings of amicable settlements of the disputes.

**Provincial launch of the project** was held on September 12, 2005 at NIPA Auditorium Karachi. The honorable **Adviser to Chief Minister** on Local Govt affairs, graced the occasion as Chief Guest. The Provincial Secretary Local Govt and representatives from various Government departments, NGOs, Media, Bar Associations, Academia, attended the launch. The media coverage

of the launching ceremony yielded a positive impact in familiarizing the subject of MA on a large scale.



(L-R) Distt & Session Judge, Secretary LGD & DCO in a panel discussion at the Distt Launch & workshop on formation of Musalihat Anjuman at Shiakrpur

**02.04: Formation of Musalihat Anjuman in pilot Districts:** The process of consultations and sensitization for the formation of Insaf Committees and Musalihat Anjumans were taken up with the provincial and concerned district governments as soon as the newly elected members took their oaths. GJTMA Sindh organized awareness **workshops** regarding the functioning of Musaliaht Anjumans among the opinion leaders, civil society organizations, bars and general community at a time when the elected bodies were dissolved and the process of elections for the new district governments were getting its momentum. **The District Project launching** ceremonies of the project were held during the new set up, presided by the Provincial Secretary Local Govt, which geared up the formation of Insaf Committees and Musalihat Anjumans in the pilot districts. The **Insaf Committees and Musalihat Anjumans have now been constituted** in both the pilot districts. In almost all the MAs constituted in UCs, the female participation was not there. The Project Management Unit took a serious stance and consulted the concerned district governments to ensure the participation of women as Conciliators. The panels of Musalihat Anjumans are in the **process of reconsideration**. Encouraging reports have been received from the districts in this regard (Received lists of MAs/ ICs attached at **annexure 3**).



First PSC Meeting

**02.04.01: First Meeting of the Provincial Steering Committee:** Provincial Steering Committee **notified** on August 13, 2005 (notification attached at **annexure 4**). First Meeting of PSC held on **5<sup>th</sup> September 05**. The meeting was chaired by Secretary Local Government Sindh. Project brief and presentation on progress, achievement and constraints were given by the Provincial Project Director/Manager. The following key points were taken up:

- ❖ Annual, quarterly work plans and work plan priorities for 2005 discussed and endorsed.
- ❖ Establishment of Provincial PMU, Provincial Steering Committee/Project Procurement Committee and their due roles and responsibilities highlighted
- ❖ Process and notification of the pilot districts of Dadu and Shikarpur presented
- ❖ Consultation on draft RoBs for MAs shared
- ❖ Process for formation of MASS and MAJA discussed and the short listed six NGOs were proposed as potential members for MASS consortium of NGOs

The PSC members gave their suggestions and recommendations:

- The defined criteria in the project document must be strictly followed while constituting the consortium of NGOs as part of MASS.
- During the capacity building workshops for MAs, the prominent jirga members from the **existing traditional ADR** system should also be invited in order to build their capacities as well.
- The police representative recommended that the cases of criminal as well as civil nature needs further elaboration for the police while doing case referrals.
- Necessary measures should be taken if in some cases the security of the Musaleheen comes at risk while rendering their due services.

**2<sup>nd</sup> Meeting of PSC:** The purpose of the second meeting was to update the members about the progress and accomplishments during the year and to endorse **MASS & MAJA**. The meeting held on **27<sup>th</sup> December** 05 in the Committee room Sindh Local Govt Department, presided by Mr. Muhammad Sidique Memon, Special Secretary LGD Sindh. Representatives from Social Welfare, Women Development, district govts, MASS, MAJA and Musalihat Anjuman attended the meeting. The Provincial Project Director GJTMAP presented the annual review/ update about the project. The following business has been dealt as per the agenda:

- The NGO consortium of **MASS** was presented which was endorsed by the PSC members with minor amendments. MASS consortium of NGOs comprising of **Aurat Foundation Karachi, SAFWCO and Sindh Development Society** was approved by PSC.
- “Musalihat Anjuman Justice Advocates” (**MAJA**) of both the pilot districts presented and endorsed by PSC members. While constituting MAJA, the district governments were taken into confidence by inviting nomination lists for MAJA which was fully depicted in the final notifications of MAJA.
- **The DCOs as Conveners and DPO/TPO** were taken up in MAJA making it more supportive in the best interest of the project (copies of notifications of MASS/ MAJA attached at **annexure 5**)

**02.04.02: Strengthen MAs and enhance visibility:** Four consultations were held (two in each district) with the **Conveners-Musalihat Anjumans** and **Secretaries-Union Administration**

(U.A) to familiarize them about the role of Insaf Committees and Musalihat Anjumans in dispensing justice at the community level and to sensitize them about the inclusion of female musleh in the panels of MAs. It provided an ample opportunity in clarifying many queries and confusions with respect to the functioning and **Do's and Don'ts** about the ICs/ MAs. The concerns of the MA Conveners were mostly related to their powers, limitations in decision making and the legal status of the decisions arrived at through MA interventions. The consultations held also assisted the PMU in identifying **potential candidates** for MAJA.

#### **Strengthen MAs and Enhance visibility**

<b>Date</b>	<b>Place / Venue</b>	<b>No. of Partipt</b>	<b>Remarks</b>
22 Dec, 05	Dadu/ Rehman Rest.	52	Afternoon-evening consultations were conducted on the role of Musleheen / UC secretaries in functioning of MAs following the day sessions of G2 training.
26 Dec, 05	Dadu/ Gymkhana	42	
28 Dec, 05	Shikarpur/ Gymkhana	41	
29 Dec, 05	Shikarpur/ Gymkhana	43	

**Project Review Meeting with the Federal Minister:** A project review meeting was held on **29<sup>th</sup>** October at MTRI Karachi under the chairmanship of federal Minister for Local Govt and Rural Development. The meeting was attended by Provincial Secretary Local Govt, National and provincial project Directors/ Managers and other federal and local govt functionaries. The Minister directed to prioritize the constitution of Insaf Committees and Musalihat Anjumans prior to the notification of RoBs. It was a great **boost to the project** in mobilizing the higher level govt functionaries.

#### **OUTPUT 03: Musalihat Anjuman's capacity built to dispense gender justice at the community level**

##### **Results Achieved:**

**03.01: Formation of MASS** (Musalihat Anjuman Support Services) – MASS was **notified** by the Secretary Local Govt on **30<sup>th</sup> December** 2005. The Departments of Social Welfare and

Women Development were consulted for **mapping of provincial level NGOs**. Six NGOs were short listed from the lists provided by the said Departments. As per the recommendation of the first PSC meeting, **operational modalities** with the proposed NGOs prior to the final selection were discussed. Three NGOs (Aurat Foundation, SDS, and SAFWCO) were selected on the basis of the set criteria which were endorsed during **the 2<sup>nd</sup> PSC meeting**.

**03.01.01: One Provincial and two district** level consultations were carried out to take **stakeholders view points** in the formation and functioning of MASS and MAJA. Participants from district government, bar associations, other govt departments, NGOs, media attended the consultations. Consensuses were found among the participants on the role of MASS to render its services in training module development, capacity building of stakeholders and facilitating MAJA network as specified in the project document.

#### **Consultations on the formation of MASS**

<b>Date</b>	<b>Category</b>	<b>Place / Venue</b>	<b>No. of Partipits</b>	<b>Remarks</b>
Sep 13, 05	Provincial Consultation on formation of MASS	Karachi/ NIPA	35	Recommendations formulated on the roles & responsibilities of MASS
Sep 18, 05	District Consultation on formation of MASS	Dadu/ Darbar Hall	56	
Sep 21, 05	District Consultation on formation of MASS	Shikarpur/ Gymkhana	47	

**03.02: Capacity building of MAs through MASS.** The process of signing MoUs has been initiated with the NGOs Consortium of MASS in order to carry out the Training Needs Assessment, the Development of Training Modules (extensive and short term) and to impart training to the newly established MAs.

**03.02.02: Prepare comprehensive training curriculum and impart training to members of MA:** During the last quarter of the year, to conduct the **Generation 2 (G2) trainings**, the Provincial PMU signed MoU with Sindh Development Society a member consortium of **MASS the (SDS)**-an Oxfam partner NGO for the EAW project, working in five districts of upper Sindh. According to the agreement, SDS conducted four training workshops of **two days each** in the pilot districts (two workshops per district). The **purpose** of G2 trainings was to build the capacity



Generation-2 training Distt  
Dadu

of MA members and U.A on **generic issues** like communication skills, leadership, conflict management and documentation of cases. In each workshop, the MA Conveners and UC Secretaries from each UC of the two talukas were invited. At district Dadu, Participants from the UCs of Talukas Mehar and K.N Shah were invited in workshop 1 while the UCs of Talukas Dadu and Johi were grouped in workshop 2. In Shikarpur, the UCs of Taluka Shikarpur and Khanpur were grouped together in workshop 3, while participants from the UCs of Talukas Garhi Yaseen and Lakhi were invited in workshop-4.

### G2 Trainings

Date	Category	Place / Venue	No. of Participant	Remarks
22-23 Dec, 05	G2	Dadu/ Rehman Hotel Mehar	37	The involvement of local NGO for generic 2 trainings proved successful as communication flow was easier. SDS is MASS member of consortium of NGOs.
25-26 Dec, 05	G2	Dadu/ Gymkhana	42	
27-28 Dec, 05	G2	Shikarpur/ Gymkhana	41	
29-30 Dec, 05	G2	Shikarpur/ Gymkhana	43	

### G2 trainings-Lessons Learned:

- **Mixing of MA** Conveners with UC Secretaries in joint trainings provided an opportunity to clear the confusions related to their respective roles and responsibilities.
- **The local language** as medium of expression was an added advantage for both the facilitators and participants regarding effective flow of communication.
- **Time management** and workshop climate remained conducive for learning.
- **Members from traditional ADR (Jirga)** should also be invited in such capacity building trainings to build their capacities as well as to bridge them with MAs system.

### 03.03: Sustainability of MA activities/ initiatives:

Capacity building of the Union Administration has a prime importance to effectively support the MAs in their service delivery and record keeping. This element was kept alive during the training workshops/ consultations for UCs and MAs so far being taken during the year. In the year 2006, more extensive trainings will be imparted to MAs/ U.As to fully equip them with the required knowledge/skills for effective functioning.



Periodic Meeting with stakeholders at Distt Dadu

**03.03.01: Periodic meetings:** Musalihat Anjumans would not be able to deliver its maximum without the support of the key partners in the formal justice system. **Joint meetings** were initiated between Police, NGOs, bar associations, media and local government functionaries in pilot districts for policy dialogue on enhancing the effectiveness of MA for curbing gender violence. **Four periodic meetings** have been conducted so far in the pilot districts. The meetings were attended by representatives from District Govt, Police, Bar Associations, District Press club and NGOs/ civil society organizations. These meetings are providing an **effective platform in minimizing the communication gap** between the key partners in the formal and social justice systems. However, experience has shown that the participation of **formal judiciary** in joint meetings has always remained a question mark due to the notification of **Supreme Court** of Pakistan, directing the judges to avoid public meetings/ gatherings. As an alternate, **separate chamber meetings** were carried out with the judges sharing information about the experiences with other stakeholders in the district. A **letter to Registrar High Court** has been sent to seek the help of Chief Justice High Court Sindh for the project.

#### Periodic Meetings

Date	Category	Place	Remarks
Aug 17, 05	Periodic Meeting	Shikarpur	Participants' full support and cooperation was found to strengthen MAs in ending gender violence during the project implementation. To make sure the participation of formal judiciary, a letter from Secretary LGD forwarded to the Registrar High Court Sindh.
Sep 19, 05	Periodic Meeting	Dadu	
Nov 30, 05	Periodic Meeting	Dadu	
Dec 28, 05	Periodic Meeting	Shikarpur	

**03.03.03: Conduct Short Term courses for the members of police administration and local govt functionaries on violence and abuse:**

In the last quarter, two workshops of one day each were conducted; one each in the pilot districts. **The purpose was of two fold**; one to make the police personnel **aware** about the MA establishment and its due functions and the other to seek active **support of police** in referring the cases to concerned MAs. Police officers from different police stations up to the rank of ASI participated in the workshops. It was a good learning experience for exchanging views of the police on the subject matter. The police personnel were found receptive to the concept of MAs along with their fears and concerns. The Major outputs/comments and recommendations were:



Group activity at orientation workshop for Distt Police Dadu

- The cases of **civil and criminal nature** (domestic violence, property matters, matrimonial, theft, child abuse, quarrels even major crimes having a fake face value) can be referred to MAs where the delay in registering FIR would not create high risk situation for police.
- At the same time, the police also shared its **fears and concerns** related to the referral of cases to MAs. According to their views, the police may face the blames of corruption, favoritism, lack of interest, delay in registering FIRs and display of biased behavior towards the victim party which in turn may minimize the referrals of cases from police stations.
- On the other hand **political pressures** may hinder in both ways whether to refer the case to MAs or the other way round for amicable settlement of the dispute.
- **The major out come** of the Police workshop at district Shikarpur was the announcement of **DPO** (Chief Guest) regarding the allocation of two rooms for the **establishment of Women Complaint Cell (WCC)** at the district level. As part of the responsibilities of MAJA to assist in the rehabilitation of women victim of violence. The Secretary MAJA Shikarpur played an active role in mobilizing DPO for establishing WCC.
- **Effective advocacy and lobbying** is needed at the upper strata to increase the confidence level of police while referring the cases to MAs.
- **Joint trainings** of police and MA members were suggested to bring them in a close network and further more to create a level of understanding in case referrals.

### Orientation workshops for District Police

Date	Category	Place / Venue	No. of Participant	Remarks
Dec 29, 05	Short term Courses for police	Shikarpur/ Gymkhana	34	Information about the project shared with the police.
Dec 30, 05	Short term Courses for police	Dadu/ Distt Police Lines	23	The functioning of MA and police role in support of MAs discussed in details.

### **OUTPUT 04: Partnership between Judiciary, Police and Musalihat Anjuman for accountable, fair and equitable dispensation of justice**

#### **Result Achieved:**

**04.01.01: Constitution of MAJA** (Musalihat Anjuman Justice Advocates). In both of the pilot districts MAJA has been constituted, duly endorsed by PSC and **notified by the LGD Sindh on 30<sup>th</sup> December 2005** (copies of notifications at **annexure 5**). This was preceded by **consultations** with district Govt and NGOs to highlight the roles and responsibilities of relevant GOs /NGOs as potential members of MAJA. Consequently, on the recommendations of the stakeholders, some modifications and additions concerning the constitution of MAJA were brought about in order to strengthen MAJA.

- i) DCOs of the pilot districts are made Convener MAJA in addition to representatives from EDO CDD office.
- ii) Naib Nazims Taluka and UC (one each), are replaced by Nazims Taluka and UC (one each).

**04.02.01:** In the year 2006, MAJA will start working as per its defined role in the project by making its own action plan within the set parameters which include promoting awareness about the existing MAs system, advocacy and networking with the key stakeholders at the district level through periodic, quarterly and bi monthly meetings.

**04.03.03: Bi-monthly meeting** at the district level with member of **police and bar** was held at Dadu on December 1, 2005. The president district bar/ members and DSP Headquarter Dadu,

Principal Law college and president district press club participated in the meeting (8 participants in total). The purpose of bi-monthly meetings was to bring the two important players in the formal justice system on one table for follow up of gender violence instances in the district.



Workshop on Gender Sensitization & violence against women at Distt Shikarpur

**04.03.04: Pilot District level Workshops of elected members & other stakeholders:** As part of **Generation-1 trainings** (phase 1), the training consultancy was given by **federal PMU** to **ROZAN**-an NGO working on gender related issues based at Islamabad. As per our understanding and commitment with the federal PMU/ ROZAN, two district levels “Sensitization workshops on gender and violence against women” of four days each were organized (one at each pilot district). The training team comprised of two trainers (male+female) from ROZAN conducted the trainings workshops by adopting the methodology of experiential learning. Participants included UC Nazims, Naib Nazims, Secretaries UCs, Female Councilors and selected members of Musalihat Anjumans. The first workshop was held at Local Govt hall, Zila Nazim Secretariat Shikarpur **from 5-8 December 2005**. About **28 participants** attended the workshop. The second workshop was held from **10 -13 December 05** at Gymkhana hall Dadu with total of **29 participants**. The Provincial **PMU** in consultation with ROZAN, invited the participants/ Chief Guest and arranged for refreshments.

The Provincial PMU closely monitored the trainings in both the districts. The observations/ lessons learned and recommendations about the training are:

- The Facilitator team was not well equipped with the knowledge on legal issues, RoBs and other legal aspects under SLGO 2001.
- Facilitations skills and workshop methodology was participatory
- Verbal communication was not of that standard, particularly with participants having low educational back ground. Language remained a major barrier during the workshops for some participants as Sindh is the only province where Sindhi language is considered as the first and second language for expression, particularly in the interior Sindh.
- The participants Manuals contained relevant information about violence against women but again not in local language which hindered the process of assimilation by the participants. It was a strong feeling that the trainings would be more beneficial if training modules are made available in Sindhi Language.

- The time management was excellent and fully covered the agenda with minor adjustments
- Feedback sessions and planning for the next day were conducted mutually at the end of each day which helped the facilitators to check the training methodology and to bring desired changes for the next day.
- Keeping the observations in picture, it is strongly recommended to take into consideration the local language as medium of expression for both the verbal and reading aspects of communication. And to give due considerations to have a strong background on legal issues while selecting the training consulting firm.

#### **Generation-1 Trainings**

<b>Date</b>	<b>Category</b>	<b>Place / Venue</b>	<b>No. of Partipts</b>
Dec 5-8, 05	G-1 Training	Shikarpur/ Local Govt hall	28
Dec 10-13, 05	G-1	Dadu/ Gymkhana	29

#### **OUTPUT 05: Community advocacy for legal rights of women and men’s role in ending Gender violence**

##### **Result Achieved:**



Community awareness workshop Distt Dadu

**05.01.01: Pilot District level workshops.** During the third quarter, two District level workshops were conducted for general community, CBOs and member of civil society organizations ex councilors and fresh candidates. The purpose was to orient the stakeholders about the formation and functioning of Musalihat Anjuamns and to highlight their role in the process. The workshops were split into two halves (two talukas in one half) so as to cover all the four talukas of each district. In district Shikarpur, the community workshop was conducted at Lakhi and Garhi Yaseen dated 17<sup>th</sup> and 18<sup>th</sup> August 05, attended by 55 and 49 participants respectively.

Identical methodology was adopted while conducting the community workshop at district Dadu. The first episode was conducted on 19<sup>th</sup> September 05 at taluka Johi, followed by the second half of the workshop at taluka Mehar on 21<sup>st</sup> September 2005.

**The main aim** of conducting these community awareness workshops at the gross root level was to:

- Familiarize the general community regarding the process of establishing Insaf Committees (ICs) and Musalihat Anjumans
- To ensure active community involvement in the formation of MAs.

#### **Community Awareness Workshops**

<b>Date</b>	<b>Category</b>	<b>Place</b>	<b>No. of Partipt</b>	<b>Remarks</b>
Aug 18, 05	District community awareness workshop	Lakhi Distt Shikarpur	55	Awareness regarding the project, Insaf Committees, Musalihat Anjuman and gender justice given. The process of MA formation and role, responsibilities discussed in details.
Aug 19, 05		Ghari Yaseen Distt Shikarpur	49	
Sep 19, 05		Johi, Distt Dadu	54	
Sep 21, 05		Mehre, Distt Dadu	64	

**District launches of the project / One-day Sensitization Workshops for elected members** on formation of Musaliaht Anjuman were conducted (one each) in the pilot districts. The Secretary (Chief Guest) & Special Secretary LGD, DCOs & District, Taluka and UC Nazims and Councilors participated in the events. The **purpose** was to orient the new district set up regarding the project and their role in making **ICs and MAs** functional. The launches were held at the Zila Council halls in the districts of Dadu and Shikarpur on 1<sup>st</sup> and 2<sup>nd</sup> December 05 respectively. About more than 300 participants attended the events. The **immediate outcome** of these district launches due to the participation of the higher local govt officials expedited the process of the formation of ICs and MAs.

**05.02.02: Quarterly Meetings of MASS/ MAJA with District Criminal Justice Coordination Committee:** Two meetings were planned in the last quarter but could not be materialized due to;

- Non availability of formal permission from Chief Justice Sindh
- Over expenditure in G1-ROZAN trainings and
- Delayed notifications of MASS/ MAJA

However as an **alternative**, separate chamber meetings were held with district judiciary (**Session Judges, Additional Session Judges, and Civil Judges**) to seek their support for MAs. The district judiciary welcomed the idea of ADR through Musalihat Anjumans and termed it a great assistance to the Courts in minimizing the **backlog of cases** if implemented in the true letter and spirit. However, keeping in view the past experiences, they expressed their concerns related to **possible political pressures** on the members of Musalihat Anjuman which may lead to biased decisions.

### **Over all Lessons learned, Challenges and the way forward:**

**The concepts of Insaf Committees and Musaliaht Anjuams** are in embryonic stage of development. The elected representatives are new for the local govt system. It puts heavy responsibilities on provincial LGD and the Project Management Unit to address the capacity building component in a wider perspective to make them able to give the maximum, particularly in the context of ADR. The capacity building component is strongly focused in the year 2006.

**The effective participation of women as Musleh** in Musalihat Anjumans is a real challenge because the ADR in practice involves only the dominant gender in decision making process. The project has to address this issue specifically as to avoid the mere membership of woman as Musleh.

**The court referrals** of cases to Musalihat Anjuamns are another important area to be taken up more professionally by the project management. This needs extensive dialogue and consultations with the formal judiciary. The coming G1 training in 2006 for judiciary may prove a step forward in this direction.

**The political and U.A administration possible influences** on the decisions of MAs can adversely affect the validity and reliability of MAs. This issue has been continuously taken up in the activities conducted with Nazims and Councilors. Under the Muslim Family Ordinance, the then chairmen & current UC Nazims have been given the power to set arbitration councils to resolve family disputes. The same power can be exercised by them which could be the unnecessary intervention in the matters of MAs.

**The RoBs for MAs are in the final stages** of notification from the respective provincial governments. Close Coordination among the provincial PMUs/ FPMU is required at this stage to have more or less uniform standardized RoBs for functioning of MAs.

#### **IV. FUTURE WORK PLAN:**

- Training Needs Assessment, Module development and Capacity building of MAs through MASS
- Planning meeting with MAJA
- PSC Meeting
- Organizing G1 phase1/2/3 trainings for MA members judiciary/police
- Vetting and notification of RoBs by Provincial Govt
- Making MAs functional and ensuring membership of women as Musleh
- Strengthen MAs and enhance visibility
- Periodic meetings between the members of MASS, Police, judiciary
- Development of activity plan for MAJA in consultation with MAJA
- Study of gender violence cases

**Estimated Budget for 2006:** US \$ 0.216 million approx

**V-FINANCIAL  
IMPLEMENTATION:**

The cost of the project for Pakistan is approx. 1.55 million for two years period including approx.0.282 million provincial component for **Sindh**. The allocated provincial budget for the year 2005 was approx. **0.066 million**.

**GJTMA-Sindh financial delivery** for the year 2005 is shown below:

**BUDGETARY INFORMATION (OCTOBER - DECEMBER , 2005)**

ACTIVITIES		PLEA Advances (in US\$)	PLEA Expenditure (in US\$)
		QUARTER	QUARTER
		October - December , 2005	October - December , 2005
Service Contracts – Individuals	71405	7,815	7,279.25
Svc Co - Public Admin, Politics and Infrastructure Svcs	72155	11,281	20,663.56
Office Equipment	72205	0	-
Professional Services	74105	3,444	3,440.13
Audio visual & Print Production Costs	74205	3,400	3,315.13
Misceallaneous Expenses	74525	4,350	4,733.11
<b>TOTAL ADVANCES / EXPENDITURES</b>		<b>30,290.00</b>	<b>39,431.18</b>

## BUDGETARY INFORMATION (APRIL - DECEMBER , 2005)

ACTIVITIES		PLEA Advances (in US\$)	PLEA Advances (in US\$)	PLEA Advances (in US\$)	PLEA Expenditure (in US\$)	PLEA Expenditure (in US\$)	PLEA Expenditure (in US\$)
		QUARTER	QUARTER	QUARTER	QUARTER	QUARTER	QUARTER
		April - June , 2005	July - September , 2005	October - December , 2005	April - June , 2005	July - September , 2005	October - December , 2005
<b>Service Contracts - Individuals</b>	71405	3,535	7,560	7,815	3,144.41	7,527.49	7,279.25
<b>Svc Co - Public Admin, Politics and Infrastructure Svcs</b>	72155	2,250	9,740	11,281	0	4,858.26	20,663.56
<b>Office Equipment</b>	72205	3,000	-	0	2,996.63	-	-
<b>Professional Services</b>	74105	1,000	3,000	3,444	0	241.39	3,440.13
<b>Audio visual &amp; Print Production Costs</b>	74205	-	2,500	3,400	0	1,598.72	3,315.13
<b>Miscellaneous Expenses</b>	74525	1,000	3,000	4,350	501.62	1,964.35	4,733.11
<b>TOTAL ADVANCES / EXPENDITURES</b>		10,785	25,800	30,290	6,642.66	16,190.21	39,431.18

## FINANCIAL DELIVERY STATUS AS ON 31ST DECEMBER 2005

GJTMAP-SINDH	Budget For the Year 2005	Quarterly PLEA Advances (in US\$)	Total Quarterly PLEA Advances	Quarterly PLEA Expenditure (in US\$)	Total Quarterly PLEA Expenditure	% AGE Delivery QTR Wise
January - March , 2005		-	-	-	-	0
April - June , 2005		10,785.00	10,785.00	6,642.66	6,642.66	62%
July - September , 2005		25,800.00	25,800.00	16,190.21	16,190.21	63%
October - December , 2005		30,290.00	30,290.00	39,431.18	39,431.18	130%
<b>GJTMAP – SINDH</b>	<b>66,075.00</b>	<b>66,875.00</b>	<b>66,875.00</b>	<b>62,264.05</b>	<b>62,264.05</b>	<b>93%</b>
Facilitation & Administration Charges @ 5%					3,113.20	
<b>Total Expenditure &amp; % Delivery up to 31st December, 2005.</b>	<b>66,075.00</b>				<b>65,377.25</b>	<b>99%</b>

