



Pakistan

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Pakistan



Progress Update

Gender Justice

Through Musalihat Anjuman Project (GJTMAP)

www.gjtmap.gov.pk

**National Steering Committee (NSC) Meeting
Islamabad**

30th January 2008

Rationale Behind the Project:

- Article 37(d) of the constitution of Islamic Republic of Pakistan 1973 enshrines “that state shall ensure inexpensive and expeditious justice”
- Social Audit of Abuse Against Women (SAAAW) conducted by Ministry of Women Development, GoP
- Identification of problems of access to formal judicial system for women & other vulnerable groups (Social – cultural - economic hurdles)
- Exploring Alternate Dispute Resolution (ADR) mechanism as a means for providing ‘justice for all’ at grass-roots level
- Provisions of Musalihat Anjuman at Union Council level in Local Government Ordinance (LGO) 2001

LGO 2001 Provisions:

Chapter 11, Sections 102 - 106 of the LGO 2001 provides for establishment of Musalihat Anjumans (MAs) at each Union Council

- 102 - Constitution of Musalihat Anjuman
- 103 - Amicable settlement of disputes (Mediation, Arbitration, Conciliation)
- 104 - Referral of cases by courts to MAs
- 105 - Appointment of Musleh for individual cases
- 106 - Procedure of settlement of the disputes

Project Goal:

“To assist women and other vulnerable sections of society in improving their conditions through safeguarding and promoting their rights and lawful entitlements”

Objectives/Outputs:

- Constitution and mobilization of the Musalihat Anjumans (MAs) in all Union Councils (UCs) of the selected Project districts (under Section 102, LGO 2001)
- Musalihat Anjuman's capacity built to dispense gender justice at the community level through Musalihat Anjuman Support Service (MASS)
- Partnerships between Judiciary, Police and Musalihat Anjuman for accountable, fair and equitable dispensation of justice
- Community Advocacy for legal rights of Women and Men's role in ending violence

Budgets:

- The Project is being co-financed by the UNDP, Swiss Development Cooperation (SDC), Royal Norwegian Embassy (RNE) and Department for International Development (DFID) through grant resources for two phases. Details are as under:
- *Phase I: US\$ 1.546 million for two years (2005 – 06):*

Total Budget:	\$ 1.546 m
Federal Component:	\$ 0.417 m (27%)
Provincial Component:	\$ 1.129 m (73%)
- *Phase II: US\$ 7.44 million for five years (2007 - 11):*

Total Budget:	\$ 7.44 m
Federal Component:	\$ 2.812 m (38%)*
Provincial Component:	\$ 4.628 m (62%)

* Includes cost of Project procurements for Federal, Provincial & District levels

Project Execution:

1. Ministry of LG&RD is the Executing Agency in close collaboration with UNDP and the Provincial Governments (LG&RD Dept.);
2. A Project Management Unit (PMU) has been established at the Federal level and in all four Provinces in the LG&RD Ministry and Departments, respectively;
3. The LG&RD Ministry & Provincial Departments have notified a National Project Director and Provincial Project Directors, respectively; provided office space for the Project staff; notified National Steering Committee (NSC) and Provincial Steering Committee's (PSC) and other implementation forums (MASS, MAJA, etc.);
4. The Project is being implemented through grant resources provided by UNDP & its cost-sharing partners for which the EAD/UNDP guidelines {as per Project Cycle Operations Manual (PCOM)} are followed for utilization of funds, recruitments and Project procurements. Relevant committees have been notified as per PCOM.

Project Steering Forums:

1. **National Steering Committee (NSC):** Secretary MoLG&RD (Chairperson); National Project Director (Secretary); Members include: Ministries of SW&WD, Law, Justice & Human Rights, NRB, UNDP, Provincial Secretaries LG&RD, One representative from each Provincial MASS, Zila Nazim's select districts, Reps of Law Enforcing Agencies and National Project Manager - GJTMAP
2. **Provincial Steering Committee/s (PSC):** Secretary LG&RD Dept. (Chairperson), Provincial Project Director (Secretary), Members include: SW & WD, Law Departments, Zila Nazim's, Police, & DCOs of select districts, two representatives from Musalihat Anjuman Support Services (MASS) and Musalihat Anjuman Justice Advocates (MAJA) with 1 Rep. from MA from each of the select districts
3. Strategic issues from the NSC are presented to the **Gender Support Programme (GSP) Steering Committee** chaired by Secretary, Economic Affairs Division (EAD)

Output 1: "Project Management, Monitoring & Evaluation "

Targets 2007	Achievements 2007
<ul style="list-style-type: none"> • NSC and PSCs meetings 	<ul style="list-style-type: none"> • 3rd NSC meeting held in Jan. 2007. Similarly, PSC meetings are held regularly
<ul style="list-style-type: none"> • Procurement of computers/ office equipment/ other hardware, vehicles, furniture etc. 	<ul style="list-style-type: none"> • 24 computers and printers for Federal and Districts, 05 Motor bikes for PPMUs, 02 vehicles (01 each for FPMU and PMU Punjab)
<ul style="list-style-type: none"> • Periodic reports/Studies of gender violence cases reported 	<ul style="list-style-type: none"> • 06 GVC reports printed and disseminated to Project stakeholders
<ul style="list-style-type: none"> • Orientation session/s (staff/MASS & MAJA members) • Trainings of LG/project staff, stakeholders and partners on Gender issues 	<ul style="list-style-type: none"> • A serious resource crunch caused UNDP to curtail planned/approved GJTMA Project budgets/expenditures in 2007 up to 60%, therefore, activities were shifted to next financial year 2008
<ul style="list-style-type: none"> • Communication strategy and materials for the project (including Consultant Fee, Travel, • videos/documentaries, media campaign and brochures, etc.) 	<ul style="list-style-type: none"> • A documentary film on Project is planned and RFP/ToRs were advertised notionally and 12 technical and financial bids received from interested firms and evaluated. Award of contract finalized /shortly awarded to selected firm in 1st quarter 2008

Output 1: "Project Management, Monitoring & Evaluation "

Targets 2007	Achievements 2007
<ul style="list-style-type: none"> • Staffing 	<ul style="list-style-type: none"> • Hiring of Project staff as per up-scaled Project requirement completed (includes: 04 Provincial Monitoring & Reporting Coordinators; 05 Programme Assistants, etc.)
<ul style="list-style-type: none"> • Project Evaluation • District mapping/ Assessment of the existing status and situation of MA • Social Audit/ Baseline Survey 	<ul style="list-style-type: none"> • ToRs developed and advertised (internationally) for an international ADR Expert to help develop ADR specific curriculum, conduct ToT, share best practices, etc.; due date for proposal extended to 31st January 2008 • Baseline survey is to " assess the Access to Justice and Stakeholders satisfaction levels". The decision of selection of firm by EPPC was deferred by CAP in Feb. 07 • A study on Project has been initiated by GSP/UNDP CO on "benchmarking of lessons learnt and documenting best practices" in two selected districts (Lasbela and Bahawalpur); preliminary findings being shared at 4th NSC • A scoping study is underway, as a joint initiative of EAD and ADB, which aims at analyzing /documenting and show-casing the best-initiatives in the public sector projects
	<ul style="list-style-type: none"> • A proposal amounting to (US \$ 250,000) was submitted in April 2007 for additional funding to UNDP HQs under the Gender Thematic Trust Fund through an EOI to obtain additional resources for the Project • Regular monitoring and participation in key events, meetings at Provincial, district levels – on-going basis

Output 2: "Constitution and mobilization of the Musalihat Anjumans in all Union Councils in the Project selected districts"

Targets 2007	Achievements 2007
<ul style="list-style-type: none"> Federal/ Provincial/ District level launch of the Project 	<p>Project launched in three new districts per Province. These are:</p> <p>Balochistan: Loralai, Gawadar, Ziarat NWFP: Kohat, Mardan, Nowshera (replaced Swat) Punjab: Jehlum, Mianwali, Multan Sindh: Jacobabad, Nawabshah, Sanghar (replaced Mirpurkhas)</p>
<ul style="list-style-type: none"> Continued support for Local Government Departments 	<ul style="list-style-type: none"> Funds have been allocated for MAs in Districts of Quetta (Rs.0.538 m) Attock (Rs.0.864 m), Bahawalpur (Rs.1.255m), Multan (Rs.1.548m) and Shikarpur (Rs.0.25m); additional Rs. 0.5m each has been committed by District Govt. of Multan and Sanghar. Total of Rs. 5.455m Secretary MoLG&RD has asked all four provincial Govts. for cost-sharing /allocation of funds for the Project. Local Government Department, Govt. of Balochistan has moved a case for allocation of Rs.28m for the Project (2008-11)
<ul style="list-style-type: none"> Formation of Musalihat Anjuman in all districts 	<p>A total of 1,003/1,051 (95%) MAs have been established in which 535 MAs out of 583 have been established in the newly selected Project districts during 2007. A sizeable (84%) women representation has been ensured in MAs. Following are the District details:</p> <p>Balochistan (132/132) - Quetta (67/67), Lasbela (22/22), Loralai (20/20), Gawadar (13/13), Ziarat (10/10) NWFP (205/253) - Abbotabad(51/51), DI Khan (47/47), Kohat (32/32), Mardan (75/75), Nowshera (47/47) Punjab = 418/418 - Attock(72/72), Bahawalpur (107/107), Jehlum (54/54), Mianwali (56/56), Multan(129/129) Sindh = 248/248 - Dadu (52/52), Shikarpur (50/50),Jacobabad (40/40), Nawabshah (51/51), Sanghar (55/55)</p>

Output 2: “Constitution and mobilization of the Musalihat Anjumans in all Union Councils in the Project selected districts”

Targets 2007	Achievements 2007
<ul style="list-style-type: none"> • Settlements of disputes 	<p>A total of 4,175 / 5,763 (72%) disputes have been settled. Province wise details are:</p> <p>Balochistan: 344 / 345 (100%) NWFP: 325 / 350 (93%) Punjab: 3,101 / 4,663 (67%) Sindh: 405 / 405 (100%)</p> <p>Analysis of disputes received/settled by MAs/MJs suggests an increasing number of cases being brought by women and other vulnerable segments of society</p>

Analysis of Disputes/Cases Received by Musalihat Anjumans (MAs):

Cummulative Figures of disputes/cases Received / Settled in Balochistan, NWFP, Punjab and Sindh (2006 - December 2007)

S.No.	Nature of Disputes / Cases	Disputes / Cases			Percentage of each Category of Disputes / Case
		Received	Settled	Pending	
1	Domestic violence	1,819	1,255	564	31.56%
2	Matrimonial disputes	679	441	238	11.78%
3	Property disputes	399	300	99	6.92%
4	Child abuse	28	26	2	0.49%
5	Exclusion of females from inheritance	51	22	29	0.88%
6	Marriage to Quran	-	-	-	0
7	Watta Satta	44	30	14	0.76%
8	Zhagh	-	-	-	0
9	Forced marriage	20	10	10	0.35%
10	Human trafficking	-	-	-	0
11	Forced labour	-	-	-	0
12	Public insult, assault	36	22	14	0.62%
13	Sexual harassment	27	21	6	0.47%
14	Financial disputes	770	527	243	13.36%
15	Minor quarrels and disagreements	1,322	1,026	296	22.94%
16	Water related disputes (irrigation, water)	87	65	22	1.51%
17	Miscellaneous disputes *	481	430	51	8.35%
Total:		5,763	4,175	1,588	100%

The percentage of disputes / cases settled is **72.44%**

* Miscellaneous disputes include: encroachment, tree cutting, sewerage, etc.

NWFP data is up to October 2007.

Output 3: “Musalihat Anjumans capacity built to dispense gender justice at the community level”

Targets 2007	Achievements 2007
<ul style="list-style-type: none"> • Formation of MASS and work plan 	<ul style="list-style-type: none"> • 100 % achieved
<ul style="list-style-type: none"> • Capacity Building of MA through MASS 	<ul style="list-style-type: none"> • Trainings could not take place in the newly selected Project Districts in 2007 due to lack of funds. • Consolidated modules on Gender Sensitization and legal Literacy prepared at FPMU level with Provincial inputs in 2006 being revised and re-drafted; • Refresher courses in NWFP (Abbotabad, DIKhan), Punjab (Attock, Bahawalpur), Balochistan (Quetta) and new courses in Sindh (Jacobabad, Mirpukhas and Nawabshah) were held for MA Conveners and UC Secretaries on monitoring and reporting. District Focal person (DFP) office staff (02 each) trained on Project monitoring and reporting software
<ul style="list-style-type: none"> • Sustainability of MA activities and institutionalization of Project M&E System 	<ul style="list-style-type: none"> • Two instructions manuals on Monitoring & Reporting Database (at District level) and Record Keeping (at UC level) have been developed by FPMU, printed and disseminated for improved data management and reporting. Authorized / designated persons responsible for continued activities for sustainability and institutionalization. • Project Monitoring and Reporting system developed and institutionalized at Union Council, District and Provincial level. Necessary materials: Office, registers, stationary, furniture, equipment (computer set along with printer/fax/photocopier/scanner) & trainings provided to selected District and UC staff
<ul style="list-style-type: none"> • Conduct short-term orientation courses for the members of police, bar, district based judiciary, administration and LG functionaries on violence and abuse 	<ul style="list-style-type: none"> • Shifted to 2008 due to financial constraints
<ul style="list-style-type: none"> • Periodic meetings between the members of MASS and judiciary/ police administration 	<ul style="list-style-type: none"> • Being held regularly

Output 4: “Partnerships between judiciary, police and Musalihat Anjuman for accountable, fair and equitable dispensation of justice”

Targets 2007	Achievements 2007
<ul style="list-style-type: none"> • Constitution of MAJA in each selected pilot district 	<ul style="list-style-type: none"> • 100% achieved
<ul style="list-style-type: none"> • MAJA work plan 	<ul style="list-style-type: none"> • MAJA work plan approved
<ul style="list-style-type: none"> • Designing / launching awareness raising campaign for community advocacy material on legal rights of women and men in ending violence 	<ul style="list-style-type: none"> • Awareness materials being published and distributed in Project districts. Messages through local cable channels and ARY One World TV. • Project website: www.gjtmap.gov.pk/ developed and being regularly updated at FPMU level, with Provincial inputs
<ul style="list-style-type: none"> • Periodic meetings (District Level) with members of Judiciary, Police, Distt. Administration and Bar for follow up of gender violence instances in the pilot districts 	<ul style="list-style-type: none"> • Orientation of Police & Judiciary carried out. Progress review meetings with district judiciary held regularly. • Pre & In-Service training on ADR & Project to Civil Judges cum Judicial Magistrates at Federal Judicial Academy, Islamabad being imparted. A 2nd batch of 51 (07 female) Civil Judges participated and also undertook a field visit to the Project district – Abbotabad to witness MAs / MJs functioning
<ul style="list-style-type: none"> • Capacity support to MASS/MAJA for facilitating gender violence victims in coordination with all concerned agencies 	<ul style="list-style-type: none"> • As a result of meetings and advocacy, Judiciary and Police high ups have issued instructions to the subordinate offices for supporting MAs/MJs in particular and the Project • Judiciary and Police have started referring cases to MAs for its free, fast, effective and amicable settlement at grass roots level

Output 5: "Community Advocacy for legal rights of Women and Men's role in ending violence"

Targets 2007	Achievements 2007
<ul style="list-style-type: none"> • District level workshops of elected members, Bar, Judiciary, Police and representative of EDO (SW&WD) on women's legal rights and ending violence in the light of MA experience • Preparation and distribution of legal awareness based material 	<ul style="list-style-type: none"> • Most of the activities have been shifted to 2008 due to financial constraints • The Project has been able to carry out no cost activities both on print and electronic media for the promotion of the Project • Material being printed and distributed
<ul style="list-style-type: none"> • Media campaign for awareness raising on gender justice, ADR and MAs 	<ul style="list-style-type: none"> • Being carried out and linkages with media such as, APP, national Newspapers, local CD channels, etc. have been strengthened in order to communicate with the masses directly for raising awareness about Musalihat Anjumans
<ul style="list-style-type: none"> • Quarterly meetings of MASS/MAJA members with the members of District Criminal Justice Coordination Committee/ Public Safety Commission, etc. 	<ul style="list-style-type: none"> • Being held regularly

Output 5: "Community Advocacy for legal rights of Women and Men's role in ending violence"

Targets 2007	Achievements 2007
<ul style="list-style-type: none"> Additional activity 	<ul style="list-style-type: none"> Project (at FPMU level) being the designated Secretariat for MenEngage Pakistan initiative has become part of a growing global alliance which aims to engage men and boys in the efforts for gender equality and ending violence. The alliance includes several international organizations, as well as local and national groups with extensive experience in this area. 02 regional consultative meetings held in Islamabad to revisit, review and assess progress of the Pakistan country plan; next meeting on 12-14 February 2008 Project has also developed, printed and disseminated advocacy materials including: brochures (20,000), leaflets (1,000), posters (English 500, Urdu 50,000), Ramazan Calendars (30,000), bill-boards (in Punjab), etc. at community / selected districts level

Project Website: www.gjtmap.gov.pk



Gender Justice
Through Musalihat Anjuman Project

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Wednesday, 23 January, 2008

Gender Justice Through Musalihat Anjuman Project (GJTMAP) is an attempt to seek relief for the vulnerable by promoting non-formal community based alternative dispute resolution (ADR) systems. ADR platform provided in the Local Government Ordinance (LGO) 2001, in the form of Musalihat Anjuman (MA), is informal, accessible and cost - free forum and, therefore, expected to effectively dispense justice to victims of gender violence and address other issues as prescribed by LGO and the Rules of Business (RoBs). [More](#)



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>> OPINION POLL

Will assisting women and other vulnerable sections of society help them improve their conditions through safeguarding and promoting their rights and lawful entitlements?

>> LATEST

Minutes	Reports
<ul style="list-style-type: none"> >> National Steering Committee Meeting Jan-2007 >> First MenEngage Pakistan Core Group Meeting May-2007 	<ul style="list-style-type: none"> >> 2nd Quarterly Progress Report (April - June 2007) >> 1st Quarterly Progress Report (Jan-Mar 2007) >> Standard Annual Progress Report 2005



Partners

Sponsors

NGOs

News & Events

- >> Governor Punjab briefed about GJTMAP
- >> Newly appointed Civil Judges-cum-Judicial Magistrates visit Abbottabad
- >> An orientation lecture to newly recruited Civil Judges-cum-Judicial Magistrates on GJTMAP
- >> Launch of Sanghar as one of the Project Districts
- >> Gender Justice Project (GJTMAP) Providing Justice at Grass Roots Level: SDG

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Discussion Topic

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Articles

- >> Govt Allocates budget for UC of
- >> Musalihat Anjuman: Conventional forum for domestic disputes resolution

Financial Support for MAs:

- A total of Rs. 5.455 millions have been allocated for Musalihat Anjumans (MAs) in the following districts:
 - Quetta (Rs. 0.538 m)
 - Attock (Rs. 0.864 m)
 - Shikarpur (Rs. 0.25 m)
 - Bahawalpur (Rs.1.255 m)
 - Multan (Rs. 1.548 m)
 - Rs.0.5 m each has been committed by District Governments of Multan and Sanghar

- Secretary MoLG&RD has written to Provincial Governments for cost-sharing & institutionalization at all levels.
- PPD's (NWFP, Punjab & Sindh) have issued instructions to Districts for funds allocation at UC level

Challenges:

- Financial crunch (76% programme component budget reduced for 2007; overall 53% of total budgets for FY 2007)
- Funds from Provinces and Districts Governments (cost sharing with UNDP)
- Active involvement/participation of women
- Constitution of MAs in newly replaced Project District Nowshera
- Clarity of roles & responsibilities (on-going effort)
- Frequent posting and transfers of partners in districts
- Security situation & floods
- Institutionalization
- Advocacy for 'positive change'
- Monitoring, record keeping & reporting
- Political interference

Lessons Learnt:

- Project has been well received by its strategic and implementing partners as well as the target community
- Close coordination by FPMU with all PMUs, LG&RD and UNDP has paid off and helped in achieving the annual targets and priorities
- Despite severe funding constraints from UNDP CO, effective coordination among all PMUs, LG&RD and UNDP has paid off and helped securing funds and hence developing ownership from the District Government of MAs
- Apart from MAs & UC Insaaf Committee members, UC Nazim's, NNs, Secretaries, Project counterparts, Police, bar and District level judiciary need to be oriented on the Project, outputs and their roles and responsibilities
- Formulation and conduct of consolidated training modules has helped in sending out uniform messages, understanding of Project and roles & responsibilities in all districts and need to be further revised with examples from local areas
- M&E and record keeping and regular reporting will be a challenge
- Improved linkages with Judiciary and Police can ensure success of the Project on grass roots level
- Advocacy and Communication (A&C) has to be a continuous process.



GJTMAP

Annual Work Plan

2008

Work Plan 2008:

Expected Output	Target 2008	Budget 2008 (US\$)	Remarks
1-Project Management arrangements Monitoring and Evaluation	1- GJTMA Project Staff Salary	296,629	
	2- Duty Travel (Federal/ Provincial)	119,378	
	3- Procurement of computers/ office equipment/ other hardware, vehicles, furniture etc.	121,988	
	4- O&M and Sundries including (Federal Office relocation to new MoLG&RD Building)	43,333	
	Sub-total:	581,328	
2-Constitution and Mobilisation of Musalihat Anjumans in all Union Councils in the selected districts.	1- Continued support for Local Government Departments		
	2- District mapping/ Assessment of the existing status and situation of MA and Insaaf Committees shall be undertaken in all provinces		
	3- Social Audit/ Baseline Survey as agreed with UNDP CO during 2006		
	4- Implementation of Rules of Business for Musalihat Anjumans (includes printing and distribution)		
	5- Formation of Musalihat Anjuman in all pilot districts MAs strengthening at the sub-district level (including: support for office establishment of MA at UC level)		
	6- Federal/ Provincial/ District level launch of the Project		
	7- Strengthen MAs and enhance visibility of MAs through the district governments and LG&RD Departments		
	8- Incentives/awards for better performing MAs (recognition of good work done) - Criteria to be defined by NSC		
	Sub-total:	426,626	

Work Plan 2008:

Expected Output	Target 2008	Budget 2008 (US\$)	Remarks
3. Muslihat Ajumas Capacity built to Dispensere gender Justice at the community level.	1- Formation of MASS (Musalihat Anjuman Support Services) in each Province/Dist. Consultations/agreement for the formation of MASS for implementation of the Project (i.e. includes: meeting costs, support for MASS Secretariat, etc.) and work plan approved		
	2- Capacity Building of MA through MASS on a comprehensive module (covering: RoBs, gender issues, legal & procedural matters, communication/mediation/arbitration/reporting/documentation/conflict resolution skills, etc.) and other areas as identified durin		
	3- Identifying training needs of the members of MAs with special regard to the typical disputes leading to gender violence & develop training module according to needs assessed		
	4- Conduct short-term orientation courses for the members of police, bar, district based judiciary, administration and other local government functionaries on violence and abuse		
	5- Sustainability of MA activities and institutionalization of Project M&E System (strengthening of UC secretaries, etc.)		
	6- Periodic meetings between the members of MASS and judiciary/ police administration		
	7- Experience sharing and documentation of MA's functioning (includes: cost of International Expert to assist in documenting MA's experiences, share lessons learnt from other Countries, identify training opportunities, etc.) in 2006		
	Sub-total:	713,761	

Work Plan 2008:

Expected Output	Target 2008	Budget 2008 (US\$)	Remarks
4. Partnership between the Judiciary and Police and Musalihat Anjuman for accountable fair and Equitable	1- Constitution of MAJA in each selected pilot district		
	2- MAJA work plan approved		
	3- Designing / launching awareness raising campaign for community advocacy material on legal rights of women and men in ending violence		
	4- Conduct awareness raising campaigns/seminars from the forum of MAJA on MA/ ADR services available through media campaign		
	5- Periodic meetings (District Level) with members of Judiciary, Police, Distt. Administration and Bar for follow up of gender violence instances in the pilot districts		
	6- Capacity support to MASS/MAJA for facilitating gender violence victims in coordination with all concerned agencies		
	Sub-total:	355,245	
5. Community Advocacy for legal rights of women and men's ending Violence	1- Pilot District level workshops of elected members, Bar, Judiciary, Police and representative of EDO (SW&WD) on women's legal rights and ending violence in the light of MA experience		
	2- Preparation and distribution of legal awareness based material		
	3- Media campaign for awareness raising on gender justice, ADR and MAs		
	4- Quarterly meetings of MASS/MAJA members with the members of District Criminal Justice Coordination Committee/ Public Safety Commission, etc. for discussing district specific issues and seeking agreement on their resolution related to MA and gender viol		
	5- Facilities & Administration		
	Sub-total:	324,315	
Grand Total:		2,401,275	



THANKS